

## Message Text

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APPROVED BY AF - WESCHAUFLE, JR.,

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 049163 TOSEC 060006

EXDIS

E.O. 11652 GDS

TAGS: PFOR, XA, US

SUBJECT: ACTION MEMORANDUM - YOUR PROPOSED TRIP TO  
SUB-SAHARAN AFRICA (S/S NO.7604213)

FOR THE SECRETARY FROM SCHAUFLE

### 1. BACKGROUND.

FURTHER TO OUR RECENT DISCUSSION I AM ATTACHING REVISED  
ITINERARIES FOR YOUR PROPOSED TRIP TO AFRICA. OPTION I  
RECOMMENDS A THIRTEEN-DAY TRIP TO NINE COUNTRIES WITH  
AN APRIL 19 DEPARTURE. OPTION II OMITTS ADDIS ABABA  
STOP WHILE OPTION III OMITTS THE ABIDJAN STOP. OPTION IV  
RECOMMENDS THE SAME NINE COUNTRIES AS IN OPTION I BUT  
REVERSES THE ORDER OF COUNTRIES VISITED, I.E., STARTING  
FIRST WITH ADDIS ABABA AND ENDING AT DAKAR. OPTION V IS  
THE SAME AS OPTION IV BUT OMITTS ADDIS ABABA WHILE  
OPTION V, IS THE SAME AS OPTION IV BUT OMITTS ABIDJAN.

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### 2. OPTIONS

OPTION I - RECOMMENDS A 13-DAY, NINE COUNTRY TRIP FROM APRIL 19 TO MAY 1 TO THE FOLLOWING COUNTRIES: SENEGAL, LIBERIA, IVORY COAST, NIGERIA, ZAIRE, ZAMBIA, TANZANIA, KENYA AND ETHIOPIA.

OPTION II - THE SAME AS OPTION I BUT OMITTS ADDIS ABABA AND SHORTENS THE TRIP BY ONE DAY.

OPTION III - THE SAME AS OPTION I BUT OMITTS ABIDJAN AND SHORTENS THE TRIP BY ONE DAY.

OPTION IV - THE SAME AS OPTION I BUT REVERSES THE ORDER THE COUNTRIES ARE VISITED, STARTING WITH ADDIS ABABA AND ENDING AT DAKAR.

OPTION V - THE SAME AS OPTION IV BUT OMITTS ADDIS ABABA, MAKING THE FIRST STOP NAIROBI AND SHORTENING THE TRIP BY ONE DAY.

OPTION VI - THE SAME AS OPTION IV BUT OMITTS ABIDJAN AND SHORTENS THE TRIP BY ONE DAY.

### 3. DISCUSSION

IN PRESENTING THE ABOVE OPTIONS WE HAVE, I BELIEVE, TAKEN INTO ACCOUNT ALL THE CONSIDERATIONS IMPOSED BY THE VISIT OF THE SECRETARY OF STATE TO AFRICA:

-- (A) WE HAVE INCLUDED THE COUNTRIES IN WHICH THE US HAS THE GREATEST INTEREST.

-- (B) WE HAVE INCLUDED BOTH EAST AND WEST AFRICA.

-- (C) WE HAVE INCLUDED BOTH FRANCOPHONE AND ANGLOPHONE COUNTRIES.

-- (D) WE HAVE INCLUDED THE AFRICAN STATE WITH THE CLOSEST HISTORICAL TIES WITH THE US - LIBERIA.

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-- (E) WE HAVE INCLUDED THE THREE CHIEFS OF STATE - NYERERE, KAUNDA AND SENGHOR - WHO HAVE THE GREATEST STATURE AS AFRICAN STATESMEN-PHILOSOPHERS.

IF WE ARE TO ELIMINATE ANY COUNTRY OF THE NINE I RECOMMEND ETHIOPIA BECAUSE --

-- (A) THERE HAS BEEN NO EXPLICIT INVITATION.

-- (B) DESPITE OUR TRADITIONAL TIES WITH ETHIOPIA IT STILL PRESENTS A CONFUSED AND UNCERTAIN IMPRESSION BECAUSE OF THE INABILITY OF THE ETHIOPIAN AUTHORITIES TO MASTER THE TALENT OF GOVERNING IN THE ABSENCE OF THE EMPEROR.

-- (C) ALTHOUGH ADDIS ABABA IS THE SEAT OF THE OAU THE LATTER IS IN SOME DISARRAY AND IS GOING THROUGH A A CRISIS WHICH YOUR VISIT COULD NOT BENEFICIALLY AFFECT.

I STRONGLY RECOMMEND THAT IVORY COAST BE INCLUDED IN YOUR ITINERARY. WE HAVE ENJOYED CLOSE RELATIONS WITH THAT COUNTRY SINCE ITS INDEPENDENCE IN 1960. UNDER THE LEADERSHIP OF HOUPHOUET-BOIGNY, THE COUNTRY FOLLOWS MODERATE INTERNATIONAL POLICIES, HAS BEEN HELPFUL TO US ON NUMEROUS OCCASIONS IN INTERNATIONAL FORA ON SUCH KEY ISSUES AS KOREA AND IS HIGHLY RECEPTIVE TO AMERICAN INVESTMENT AND COMMERCE. IN ADDITION, WITH THE EXCEPTION OF ZAIRE, IVORY COAST AND SENEGAL ARE THE ONLY TWO FRANCOPHONE COUNTRIES ON THE ITINERARIES AS COMPARED TO FIVE ANGLOPHONE PLUS ETHIOPIA.

ON THE BASIS OF AN ANTICIPATED DEPARTURE DATE OF APRIL 19 YOU WILL HAVE TO START YOUR TRIP IN EAST AFRICA IN ORDER TO SEE NYERERE BEFORE HIS TRIP TO EUROPE, STARTING APRIL 27. IN THAT CASE I SUGGEST AN OVERNIGHT STOP IN LONDON EN ROUTE.

4. RECOMMENDATION:

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THAT YOU APPROVE OPTION V.

APPROVE      DISAPPROVE

ALTERNATIVELY, THAT YOU APPROVE OPTION IV.

APPROVE      DISAPPROVE

ALTERNATIVELY, THAT YOU APPROVE OPTION VI.

APPROVE      DISAPPROVE

ALTERNATIVELY, THAT YOU APPROVE OPTION I.

APPROVE      DISAPPROVE

ALTERNATIVELY, THAT YOU APPROVE OPTION II.

APPROVE        DISAPPROVE

ALTERNATIVELY, THAT YOU APPROVE OPTION III.

APPROVE        DISAPPROVE

5. ILUSTRATIVE SCHEDULES ARE ATTACHED . FLYING TIMES  
HAVE BEEN CHECKED WITH DOD BUT WERE OMITTED FOR EASE  
IN TELEGRAPHIC TRANSMISSION. OPTION I FOLLOWS:

APRIL 19 - MAY 1 TO NINE COUNTRIES:

DAY	DEPARTURE/ARRIVAL	DESTINATION
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MONDAY, APRIL 19	0800	LV WASHINGTON
	1930	AR DAKAR

TUESDAY, APRIL 20	1600	LV DAKAR
	1800	AR MONROVIA

WEDNESDAY, APRIL 21	1700	LV MONROVIA
	1800	AR ABIDJAN

THURSDAY, APRIL 22	1600	LV ABIDJAN
	1815	AR LAGOS

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FRIDAY, APRIL 23                IN NIGERIA

SATURDAY, APRIL 24	0900	LV LAGOS
	1150	AR KINSHASA

SUNDAY, APRIL 25                IN ZAIRE

MONDAY, APRIL 26	0800	LV KINSHASA
	1230	AR LUSAKA

TUESDAY, APRIL 27	1500	LV LUSAKA
	1820	AR DAR ES SALAAM

WEDNESDAY, APRIL 28	1630	LV DAR ES SALAAM
	1750	AR NAIROBI

THURSDAY, APRIL 29                IN KENYA  
(SPEND NIGHT AT TREETOPS LODGE)

FRIDAY, APRIL 30	0800	LV TREETOPS
	1000	AR NAIROBI

1000 LV NAIROBI  
1150 AR ADDIS ABABA

SATURDAY, MAY 1 0800 LV ADDIS ABABA  
1050 AR CAIRO  
1220 LV CAIRO  
1720 AR TORREJON  
1850 LV TORREJON  
1950 AR ANDREWS AFB

TIME SPENT IN EACH COUNTRY:

SENEGAL - 20 1/2 HOURS  
LIBERIA - 23 HOURS  
IVORY COAST - 22 HOURS  
NIGERIA - 1 DAY AND 15 HOURS  
ZAIRE - 1 DAY AND 20 HOURS  
ZAMBIA - 1 DAY AND 20 HOURS  
TANZANIA - 22 HOURS  
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KENYA - 1 DAY AND ,6 HOURS  
ETHIOPIA - 20 HOURS

OPTION IV FOLLOWS: APRIL 19 - MAY 1 TO NINE COUNTRIES:

DAY	DEPARTURE/ARRIVAL	DESTINATION
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MONDAY, APRIL 19	0800	LV ANDREWS AFB
	2200	AR LONDON

TUESDAY, APRIL 20	0800	LV LONDON
	1745	AR ADDIS ABABA

WEDNESDAY, APRIL 21	1600	LV ADDIS ABABA
	1750	AR NAIROBI

THURSDAY, APRIL 22	IN KENYA	
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(SPEND NIGHT AT TREETOPS LODGE)

FRIDAY, APRIL 23	0800	LV TREETOPS
	1000	AR NAIROBI
	1000	LV NAIROBI
	1120	AR DAR ES SALAAM

SATURDAY, APRIL 24	0800	LV DAR ES SALAAM
	0920	AR LUSAKA

SUNDAY, APRIL 25	0800	LV LUSAKA
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1030 AR KINSHASA

MONDAY, APRIL 26 1400 LV KINSHASA  
1650 AR LAGOS

TUESDAY, APRIL 27 IN NIGERIA

WEDNESDAY, APRIL 28 0900 LV LAGOS  
0915 AR ABIDJAN

THURSDAY, APRIL 29 0800 LV ABIDJAN  
0900 AR MONROVIA

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FRIDAY, APRIL 30 0800 LV MONROVIA  
0900 AR DAKAR

SATURDAY, MAY 1 0800 LV DAKAR  
1210 AR BERMUDA  
1350 LV BERMUDA  
1550 AR ANDREWS AFB

TIME SPENT IN EACH COUNTRY:

ETHIOPIA - 22 HOURS  
KENYA - 1 DAY AND 16 HOURS  
TANZANIA - 20 1/2 HOURS  
ZAMBIA - 23 HOURS  
ZAIRE - 1 DAY AND 4 HOURS  
NIGERIA - 1 DAY AND 16 HOURS  
IVORY COAST - 23 HOURS  
LIBERIA - 23 HOURS  
SENEGAL - 23 HOURS

DRAFTED BY: AF/I:DZACHARY

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CLEARED: S: P. BARBIAN INGERSOLL

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